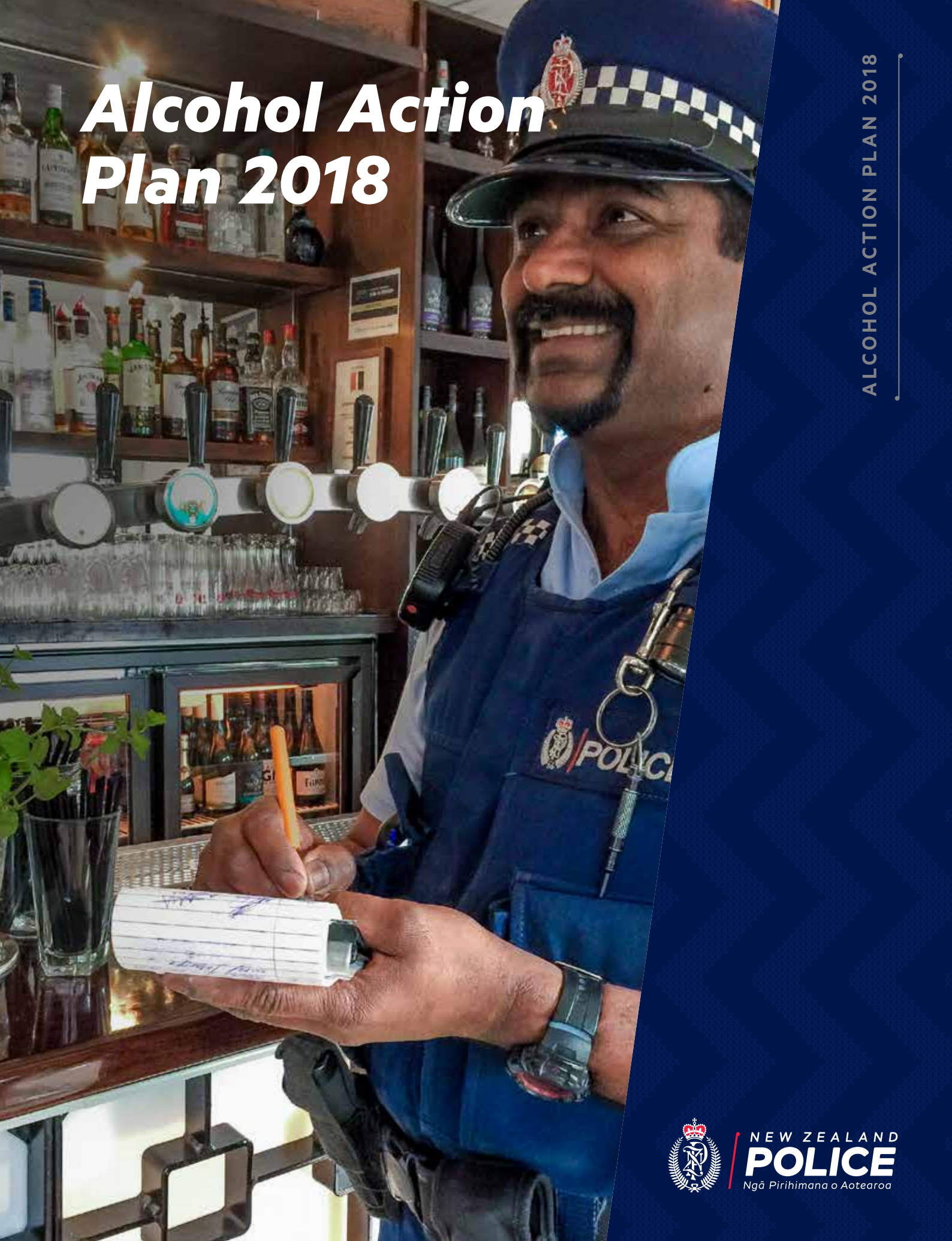


# Alcohol Action Plan 2018

ALCOHOL ACTION PLAN 2018



NEW ZEALAND  
**POLICE**  
Ngā Pirihimana o Aotearoa





## Our Prevention First Operating Model

Taking every opportunity to prevent harm

# ***Taking every opportunity to prevent harm***

Police's Prevention First operating model has helped us deliver outstanding results in reducing harm and increasing the safety of our communities. It continues to be vitally important in making New Zealand the safest country.

Alcohol has been identified as one of our drivers of demand. We know that excessive and inappropriate consumption of alcohol is a significant contributor to social harm, and is also linked to the other five drivers of demand.

This plan will assist in reducing alcohol related harm, offending, and victimisation.



# Welcome

This plan will contribute to meeting our targets of 5% reduction in road deaths each and every year, 10,000 fewer serious crime victimisations by 2021, 25% reduction in reoffending by Māori by 2025, 90% of people feel safe and have trust and confidence in police by 2021.

In about 80 percent of cases that come before the District Court, the offender will have a substance dependency or abuse issue that is connected with their offending. Alcohol is also a significant factor in people being killed and injured on New Zealand roads. It was a proven factor in about 19 percent of fatal crashes in 2017, and at a much higher rate when combined with drug use. Those who have been drinking are more likely to overlook the basics, such as putting on their seatbelt, so are more likely to crash due to alcohol impairment and more likely to die when they crash due to not wearing a seatbelt. Even low amounts of alcohol can increase the risks of fatigue and inattention while driving.

No single agency can influence the societal change required to reduce the harm alcohol causes. While many people consume alcohol and do not experience harm to themselves and others, there are many who do. While New Zealand Police recognises it cannot reduce

alcohol-related harm alone, the way we police can make a significant impact.

There are many reasons individuals drink excessively and irresponsibly at times. By recognising this and working in partnership with iwi, community, government and non-government agencies the impact we make will be more sustainable long term.

This Alcohol Action Plan sets out guiding principles and key actions that will enable people at all levels of our organisation to use their judgement when responding to alcohol-related situations, to ensure the best outcomes for our communities. This principles-based approach is very much in keeping with the Police High Performance Framework.

## **Sandra Venables**

Assistant Commissioner  
Road Policing, Prevention





# ***Our Alcohol Action Plan***

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This Alcohol Action Plan provides our staff with consistent guidance in dealing with alcohol-related harm.

The guiding principles outlined here are in keeping with Prevention First and taking every opportunity to prevent harm in our communities.

## **We will achieve better outcomes for people affected by alcohol harm**

We will look for interventions and make referrals for all parties affected by alcohol harm to ensure better outcomes. Using alternative resolutions when dealing with offenders influenced by alcohol will contribute to fewer people entering the justice system.

## **We will meet our obligations under the Act**

We will meet our statutory obligations to ensure we promote the purpose and object of the Sale and Supply of Alcohol Act 2012.

When harm occurs we have an obligation to investigate to identify the causes. If breaches of the Act are identified we will respond appropriately.

## **We will target our efforts to achieve greater impact**

We will improve the capture and use of alcohol-related data to inform evidence-based decision making and target our efforts more effectively.

## **We will work in partnership, engage, and educate**

We know that to reduce alcohol-related harm, offending, and victimisation we must engage collaboratively with our key stakeholders and our communities.

## **We will take a consistent approach**

We will work in partnership, set standards and expectations, and use a response that ensures fair treatment. We will support a responsible approach to alcohol by vendors and consumers, and look beyond single situations to identify new opportunities for prevention.

We will apply the Graduated Response Model (Engage, Educate, Enforce) to engage and educate before prosecuting where appropriate.

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On an 'average' day in New Zealand there will be:

72

*Alleged offenders detected  
for drink driving offences*

85

*Licensed premises  
compliance checked*

103

*Offences recorded where  
the alleged offender had  
consumed alcohol prior  
to offending*

4,400

*Breath tests undertaken  
(approximately)*

# Activity Areas

This plan sets out clear expectations of Police staff. It supports them to meet these expectations by setting out appropriate training and identifying required resources to allow them to perform their role more effectively.

The five 'Activity Areas' that capture these expectations are:

1 *Using meaningful data*

2 *Understanding and implementing what works*

3 *Enhancing our capability*

4 *Engaging with partners*

5 *Consistent understanding and communication.*

Within each Activity Area, we have 'Set' our expectations, identified how we can 'Enable' the organisation to meet these expectations at both national and district level, and clarified what we can 'Expect' to see if we are being successful. This is consistent with the **SET > ENABLE > EXPECT™** philosophy of the Police High Performance Framework".









# Using Meaningful Data

## Set

We will identify, capture, and use internal and external information and data to apply an evidence-based approach to decision making.

## Enable

At a national level:

- ▶ Identify and rationalise performance metrics to align with our strategic goals and outcomes.
- ▶ Conduct a stocktake of internal and external alcohol-related data systems and processes to determine the respective strengths and weaknesses of each system or process.
- ▶ Undertake a needs analysis for the districts, identify gaps, and develop the processes needed at the frontline to collect the required information.
- ▶ Develop national protocols for the collection and recording of alcohol data so our staff and partners have access to quality information.
- ▶ Develop and implement Alcohol Infringement Offence Notices (AION) capability on mobility devices.
- ▶ Explore other opportunities around the use of mobile technology.

At a district level:

- ▶ Ensure all data is collected and recorded correctly and in a timely manner.
- ▶ Ensure data is used to identify high risk victims, locations and offenders, and to inform evidence-based decision making and deployment.
- ▶ Ensure we provide information to support the development of Local Alcohol Policies in accordance with our obligations under section 78(4) of the Sale and Supply of Alcohol Act 2012.
- ▶ Ensure data is used to appropriately inform the Graduated Response Model (Engage, Educate, Enforce) process.

## Expect

- ▶ Meaningful alcohol data is used in Local Alcohol Policies, and District Licencing Committee and Alcohol Regulatory and Licensing Authority hearings, resulting in better outcomes.
- ▶ Better insight into emerging crime problems, repeat victims, offenders, and locations.
- ▶ Evidence-based decisions are made that reduce alcohol related harm, offending, and victimisation.
- ▶ Our communities, partners, and staff have greater trust and confidence in the credibility and value of Police's alcohol-related data used for decision making.
- ▶ Our communities and partners have greater trust and confidence in Police's services.





# Understanding and Implementing What Works

## Set

We will provide our people with resources, tools, and tactics that have been shown to reduce alcohol-related harm more effectively.

## Enable

At a national level:

- ▶ Scan the environment to identify evidence-based tactics that reduce alcohol-related harm.
- ▶ Identify the audience most at risk of alcohol-related harm and how best to reduce that risk.
- ▶ Provide support and advice to districts to trial initiatives effectively.
- ▶ Promote 'what works' through the Evidence-Based Tactical Toolkit and the Good Practice Index.

At a district level:

- ▶ Implement evidence-based tactics and initiatives.
- ▶ Ensure an evaluation is completed when implementing or piloting an initiative where appropriate.
- ▶ Submit completed initiatives to Police National Headquarters for consideration of publication on the Evidence Based Tactical Toolkit, the Good Practice Index, and Lessons Learnt databases.

## Expect

- ▶ Increased understanding of what works in reducing alcohol-related harm.
- ▶ Increased examples of effective tactics available on the Alcohol Evidence-Based Tactical Toolkit.
- ▶ A greater number of evidence-based tactics and interventions are implemented.
- ▶ Better outcomes for people affected by alcohol-related harm.
- ▶ Increased trust and confidence in Police.







# Enhancing our Capability

## Set

We will increase our understanding of the capability of our staff, particularly our Alcohol Harm Prevention Officers. We will develop and provide the necessary training, support, and resources to enable them to perform their role more effectively.

## Enable

At a national level:

- ▶ Confirm the role and responsibilities of an Alcohol Harm Prevention Officer to deliver on Our Business and reduce alcohol-related harm.
- ▶ Establish competencies and position descriptions.
- ▶ Process map Alcohol Harm Prevention Officer activities.
- ▶ Determine training needs and develop training to enable our people to effectively perform their role.
- ▶ Provide resources to staff (including RIOD, websites, e-learning, guidelines, practice notes, information sharing platform, and the Evidence-Based Tactical Toolkit).

At a district level:

- ▶ Connecting with other work groups to support and enable the implementation of this plan.
- ▶ Include alcohol-related demand in tasking and coordination processes to better inform decision making, resulting in more effective action.
- ▶ Encourage and support Police staff to attend alcohol related training, conferences, and workshops.
- ▶ Provide necessary support and resourcing to ensure Alcohol Harm Prevention Officers can perform their role effectively including peer review of files.
- ▶ Ensure Alcohol Harm Prevention Officers share their knowledge and experience to enhance our responses to alcohol-related harm.
- ▶ Ensure that the Graduated Response Model (Engage, Educate, Enforce) is applied appropriately at district level.

## Expectations

- ▶ Increased effectiveness of staff, resulting in a reduction of alcohol-related harm and improved stakeholder partnerships.
- ▶ Enhanced evidence-based decision making and deployment.
- ▶ Increased trust and confidence in Police.



# Engaging with Partners

## Set

We will identify and strengthen our partnerships with iwi, key stakeholders, and communities to enable a collaborative and supportive approach.

## Enable

At the national level:

- ▶ Carry out a needs analysis of our stakeholders to continue to develop each partnership (i.e. external/internal) to achieve mutual benefits.
- ▶ Develop a stakeholder management and communication plan to engage with our partners.
- ▶ Build the capacity of staff to enable successful engagement with iwi, Māori, and communities.

- ▶ Work collaboratively with iwi and across government agencies and key stakeholders to address alcohol-related harm, offending, and victimisation.
- ▶ Work collaboratively with the Strategic Leadership Group and sub-groups.
- ▶ Build understanding between agencies of evidence based information and tactics that reduce alcohol-related harm, and share these through the Evidence-Based Tactical Toolkit

At a district level:

- ▶ Engage and strengthen local partnerships and develop initiatives to address alcohol-related harm.
- ▶ Become actively involved with Alcohol Accords to ensure contribution of meaningful data and information in order to reduce alcohol-related harm.
- ▶ Apply the Graduated Response Model (Engage, Educate, Enforce) appropriately across licensed premises.
- ▶ Actively support Alcohol Harm Prevention Officers to ensure their understanding, and Manage rotations and secondments of Alcohol Harm Prevention Officer positions effectively to ensure sustainability of partnerships and of trust and confidence in Police.

## Expect

- ▶ Increased collaboration with iwi, stakeholders, and communities, resulting in a reduction of alcohol related-harm.





# Consistent Understanding and Communication

## Set

We will be consistent in alcohol-related harm related information ensuring key messages are clear to our staff, iwi, communities, and stakeholder partners.

## Enable

At a national level:

- ▶ Develop a strategic communications plan to clarify the key messages for all staff, and determine how these messages align to create a greater understanding of our alcohol-related priorities.
- ▶ Provide support and advice to districts for media engagement.
- ▶ Ensure the key messages and communications developed promote prevention of alcohol-related harm, offending, and victimisation.

At a district level:

- ▶ Approach and seek advice when unclear.
- ▶ Ensure Alcohol Harm Prevention Officers share their knowledge and experience with each other and with district staff.

## Expect

- ▶ Staff are well informed and use consistent key messages with iwi, communities, and stakeholders about alcohol-related harm, offending, and victimisation.
- ▶ There is a consistent approach to monitoring and enforcement of legislation and regulations.
- ▶ Increased trust and confidence in Police.

# ***Further Information***

For any further information or questions regarding this document, please contact:

**Alcohol Harm Prevention**

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