



Cabinet External Relations and Security Committee

Minute of Decision

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Developing a Cross-Agency Business Case for a Public Reporting and Response System for Concerning Behaviours and Incidents

Portfolios **Police / Government's Response to the Royal Commission's Report into the Terrorist Attack on the Christchurch Mosques**

On 3 August 2022, the Cabinet External Relations and Security Committee:

Background

1 **noted** that:

- 1.1 on 7 December 2020, Cabinet agreed in principle to all 44 recommendations of the Royal Commission of Inquiry into the terrorist attack on Christchurch masjidain (the Royal Commission), including Recommendation 12 to *Develop and promote an accessible reporting system that enables members of the public to easily and safely report concerning behaviours or incidents to a single contact point within government* [CAB-20-MIN-0516];
- 1.2 on 24 November 2021, the Cabinet Social Wellbeing Committee agreed to a programme of work to address the Royal Commission's recommendations, and noted that the Minister of Police will report back to Cabinet with proposals relating to Recommendation 12 [SWC-21-MIN-0188];

Business case

- 2 **noted** that a Business Case process is required to progress the scoping and design of a public reporting and response system;
- 3 **noted** that:
 - 3.1 New Zealand Police has undertaken preliminary scoping with the New Zealand Security Intelligence Service, the Department of Internal Affairs, the Department of the Prime Minister and Cabinet and the Ministerial Advisory Group on the Government's Response to the Royal Commission (Kāpuia), on the concept of a public reporting system for concerning national security-related behaviours or incidents;
 - 3.2 further scoping will be confirmed as part of the Business Case;

- 4 **noted** that:
- 4.1 further scoping and design of a public reporting system requires a cross-agency effort, as a number of national security agencies have existing reporting portals for concerning national security-related behaviours or incidents;
 - 4.2 stakeholder engagement will also be required to continue a victim-centric approach to design;
- 5 **agreed** to develop a Business Case that:
- 5.1 outlines and confirms the problem;
 - 5.2 confirms the need for investment and the case for change;
 - 5.3 confirms the range of national security harms, incidents and behaviours that are included in a new reporting system through engagement with communities and with national security agencies;
 - 5.4 develops, designs and costs feasible options that will deliver for victims a place to make reports, and a coordinated assessment and referral system across government agencies;
 - 5.5 develops, designs and costs feasible options that will deliver collective cross-agency information that will help New Zealand to form a coherent national security intelligence picture;
 - 5.6 identifies options and a preferred host agency for a new reporting, triage, assessment and referral capability;
 - 5.7 considers, and makes recommendations on, cross-agency communications, branding, promotion and marketing solutions for a new reporting system;
 - 5.8 considers and makes recommendations on safe, secure and efficient collection, use, and disclosure of information across agencies for the purpose of removing information siloes in line with prevention objectives;
 - 5.9 makes recommendations on the ongoing involvement of stakeholders in the governance of a new reporting and response system;
 - 5.10 makes an initial assessment of future service and demand to identify a second phase of response resource requirements across agencies;
 - 5.11 seeks to ensure that the new public reporting system for national security-related behaviours and incidents embeds non-discriminatory human rights practices;
- 6 **agreed** that the development of options and a preferred approach for the Business Case will include consideration of an All-of-Government branding for the new reporting and response system;
- 7 **noted** the expectation that non-Police agencies are expected to commit resource to this initiative, with precise details to be set out during establishment of the Business Case governance;
- 8 **noted** that Police will set up a Project Team which will engage with a range of agencies and stakeholders at key engagement, decision and design points for any new reporting and response system, including engagement with Kāpuia;

- 9 **agreed** that Police will set up a cross agency project governance group, led by Police and with input and contribution from other agencies, including at least the Department of the Prime Minister and Cabinet, New Zealand intelligence agencies, and the Department of Internal Affairs;
- 10 **noted that:**
- 10.1 the Business Case will need to consider any potential increased demands on Police and other agencies for response services as a result of the proposed reporting system;
- 10.2 consideration will be given in the Business Case to consequent future funding requirements for agencies;

Financial implications

- 11 **noted** that on 11 April 2022, Cabinet:
- 11.1 approved the contingency initiative *Reporting System for Concerning Behaviours and Incidents* for Vote Police, for inclusion in the 2022 Budget package:

	\$m – increase/(decrease)				
Vote Police	2021/22	2022/23	2023/24	2024/25	2025/26 & Outyears
Reporting System for Concerning Behaviour sand Incidents – Tagged Operating Contingency	-	1.094	s.9(2)(f)(iv) OIA		

- 11.2 agreed that the draw down of the FY2022/23 tagged operating contingency to develop a business case will be subject to Cabinet approval to develop a system for reporting concerning behaviours and incidents;
- 11.3 agreed that draw down of funding from FY2023/24 is subject to Cabinet approval of an Implementation Business Case;
- 11.4 agreed that the expiry date for the tagged contingency will be 1 February 2023;

[CAB-22-MIN-0129]

- 12 **agreed** to draw down \$1.094 million operating funding for the 2022/2023 year from the *Reporting System for Concerning Behaviours and Incidents – Tagged Operating Contingency*;

- 13 **approved** the following changes to appropriations to provide for the decision in paragraph 11 above, with a corresponding impact on the operating balance and net debt:

	\$m - increase/(decrease)				
	2021/22	2022/23	2023/24	2024/25	2025/26 & Outyears
Vote Police					
Multi-Category Expenses and Capital Expenditure:					
Policing Services (MCA)					
<i>Departmental Output Expenses:</i>					
Crime Prevention (funded by revenue Crown)	-	1.094	-	-	-
Total Multi-Category Expenses and Capital Expenditure: Policing Services (MCA)	-	1.094	-	-	-
Total Operating	-	1.094	-	-	-

- 14 **agreed** that the changes to appropriations for 2022/23 above be included in the 2022/23 Supplementary Estimates and that, in the interim, the increases be met from Imprest Supply;
- 15 **agreed** that expenses incurred under paragraph 11 above be charged against the *Reporting System for Concerning Behaviours and Incidents – Tagged Operating Contingency* described in paragraph 13 above;
- 16 **noted** that following the adjustment approved in paragraph 11 above, the remaining balance and indicative phasing of the operating contingencies described in paragraph 13 above will be:

Vote Police	\$m – increase/(decrease)				
	2021/22	2022/23	2023/24	2024/25	2025/26 & Outyears
Reporting System for Concerning Behaviour sand Incidents – Tagged Operating Contingency	-	-	s.9(2)(f)(iv) OIA		

- 17 **agreed** that the tagged contingency described in paragraph 11 above expires on 1 May 2023;

Further report

- 18 **invited** the Lead Coordination Minister for the Government's Response to the Royal Commission's Report into the Terrorist Attack on the Christchurch Mosques and the Minister of Police, in consultation with other Ministers as appropriate, to report back to Cabinet on progress on the Business Case by May 2023.

Janine Harvey
Committee Secretary

Present:

Rt Hon Jacinda Ardern (Chair)
Hon Kelvin Davis
Hon Andrew Little
Hon David Parker
Hon Damien O'Connor
Hon Peeni Henare
Hon Michael Wood
Hon Dr David Clark
Hon Kieran McAnulty

Officials present from:

Office of the Prime Minister
Officials Committee for ERS